

UNIVERSITY OF WISCONSIN-LA CROSSE STUDENT ASSOCIATION

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SA1819-006: Resolution to Approve Changes in Green Fund Bylaws

DATE: September 17th, 2018

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WHEREAS, the purpose of the Green Fund reads "The Green Fund exists in order to fund projects that promote the ideals and practices of environmental sustainability at the University of Wisconsin La Crosse. It is funded by student segregated fees and can be used for sustainability projects on campus, including but not limited to: renewable energy, waste reduction and recycling initiatives, and energy efficiency projects."; and

WHEREAS, students contribute \$7 each semester to the Green Fund totaling \$52,500 per semester; and

WHEREAS, the Green Fund has faced issues with underutilizing the funds due to the restrictive language of the Green Fund bylaws approved by this body as well as prioritizing the grants when presenting them to Committee, and

WHEREAS, the proposed changes to the bylaws have the support of Joint Committee on Environmental Sustainability, and

THEREFORE BE IT RESOLVED, UWL Student Association approves the amendments to the Green Fund Bylaws as stated in the attached document below to take effect immediately in the Fall of 2018.

THEREFORE BE IT FURTHER RESOLVED, a copy of the Bylaws with the approved changes be sent along to Chancellor Joe Gow, Vice Chancellor of Finance and Administration Robert Hetzel, the Joint Committee on Environmental Sustainability, and the Segregated University Fee Allocation Committee.

Maley Jurecki President, Student Senate

Vice President, Student Association

09-26-2018

Date

09-26-2018

Benjamin O'Connell

President, Student Association

BYLAWS OF THE STUDENT ASSOCIATION:

GREEN FUND

Article I. Purpose

The Green Fund exists in order to fund projects that promote the ideals and practices of environmental sustainability at the University of Wisconsin La Crosse. It is funded by student segregated fees and can be used for sustainability projects on campus, including but not limited to: renewable energy, waste reduction and recycling initiatives, and energy efficiency projects. A limited portion of the Green Fund may use to fund programs and speakers whom promote students to act more sustainably by reducing energy, waste, and water consumption and increase care for the natural environment. A limited portion of the Green Fund may also be used to fund programs, speakers and events which inform students on issues of sustainability or the environment.

Environmental sustainability is to be defined as interacting with the environment in such a way to conserve resources and preserve the natural environment for future generations through reducing our one's environmental footprint.

Article II. Green Fund Funding Criteria

Section 1. Collection of Green Fund

Each semester starting in the Fall of 2013, an amount up to \$7 will be collected from each University of Wisconsin La Crosse student and placed into the Green Fund, totaling \$52,500 per semester. The amount collected per student per semester will vary as the number of students varies each semester, but the total amount placed into the Green Fund each semester will always total \$52,500, unless the "Cap" described in Article II Section 5 is reached.

Section 2. Eligibility for Funding

The Environmental Sustainability Reserve, or "Green Fund" can be used to fund projects for non-GPR facilities including, but not limited to:

- Residence Halls
- Student Union
- Recreational Eagle Center
- Whitney Center
- Veteran's Memorial Stadium

The applicant must denote whether the project is environmentally sustainable and aims to decrease UWL's impact on the environment or whether it serves to promote sustainability. The application must also explain how the funds will be utilized to achieve this plan and match said purpose according to Article I.

The fund cannot go towards:

- Landscaping not related to gardens, rain gardens and green roofs
- UWL Faculty or Staff salaries
- Items typically funded in other entities' ongoing budgets

Priority should be given to those Green Fund Grant and Mini Grant requests which most closely align with the sustainability, environmental, and educational criteria outlined in Article II. Section 3.

Green Fund Grants and Green Fund Mini Grants can be used on any allowable expenditure of student segregated fees, as defined by *UW System Administrative Policy 820 (SYS 820):*

Segregated University Fees (Appendix 1).

Non-Allowable expenditures are defined as:

- A. Academic credit-producing activities;
- B. Student services determined to be essential to the basic mission of the university, as identified in the *UW System Administrative Policy* 822 (SYS 822), Student Services Funding.
- C. Normal campus-wide activities and functions that service the entire institution, such as campus-wide, centrally provided physical plant and institutional support.
- D. Direct financial aid to an enrolled student such as scholarships, tuition, room and board except as permitted in Section I.B.(2)e.5 of SYS 820.
- E. Gifts, donations and contributions.
- F. Awards to UW faculty or staff, other than non-monetary, *de minimis* items such as certificates, plaques, and the like.
- G. Costs of legal services, except where the governor has approved hiring an attorney to provide student legal services at an institution.
- H. Lump sum payments to student organizations (as opposed to payments for specific purposes supported by invoices, budgets and/or grant applications).
- I. Contracts between a UW institution and a recognized student organization, except where subparagraph (6)(b)(6) of SYS 820 applies.
- J. Overhead costs of student organizations in facilities not owned, leased, or subject to control by the university, except as permitted in Section I.B.(6)(a) of SYS 820. As used in this section, overhead costs mean those general organization expenses which cannot be charged as belonging exclusively to any particular part of the organization's activities or work, including without limitation because of enumeration, salaries of the organization's employees who are not UW employees, rent, taxes, insurance, lighting, heating, and similar expenses.

A Green Fund Grant or Mini Grant can be used on facilities capital costs, provided the program/faculty is not prohibited from receiving segregated fees funding, as detailed in *Regent Policy Document 19-8: Funding of University Facilities Capital Costs* (Appendix 2).

Section 3. Evaluation Criteria for Proposed Projects

Highest Priority (One or more of the following criteria):

- Impact on carbon footprint (i.e. reduced energy usage through increased efficiency and renewable energy)
- Visibility: projects that are conspicuous and noticeable
- Collaboration with other organizations through funding matches, joint planning, or in the project's execution
- Able to demonstrate a quantifiable return on investment
- Innovation: new initiatives not typically funded by other entities
- Sustained impact on the student population at UW-La Crosse
- Educational value: increasing student understanding of environmental issues or actions

Medium Priority (One or more of the following criteria):

- Size of project: projects with greater magnitude preferred
- Able to demonstrate a quantifiable economic return on investment
- Interdisciplinary: engages multiple stakeholders
- Collaboration with other organization through funding matches, joint planning, or in the project's execution
- Educational value: increasing student understanding of environmental issues or actions
- Potential for future expansion: growth from a pilot into a standing program
- Clear and well-articulated plan for post-implementation assessment or review

Low Priority (One or more of the following criteria):

- Purchasing ethics: considerations such as fair trade, etc.
- Community outreach and support of local/sustainable businesses

Section 4. Earmarking of Funds

Section 4 A. Green Fund (All Grants)

- 4.1 Funds may be earmarked for large projects not to exceed sixty percent (60%) of the funds collected during the academic year.
- 4.2 Funds for a single project may only be earmarked for four academic years.
- 4.3 In the event that the Green Fund Referendum fails, the earmarked funds for ongoing projects will continue to be collected until the full balance of the project has been paid in full. During this time, no further proposals will be accepted.
- 4.10 4.4 No more than twenty percent (20%) of the funds collected by the Green Fund in an academic year may be used on projects which solely promote sustainability. are solely promotional or informational in nature.

Section 4 B. Green Fund Mini Grant

- 4.4 4.5 An allocation of \$20,000 no more than \$40,000 per year from the green fund will be made available for Green Fund Mini Grant requests administered by JCES and the Green Fund Coordinators. \$10,000 \$20,000 will be allocated for Fall semester and the remainder of the \$20,000 of the \$40,000 that is unspent will be allocated to Spring semester.
- 4.5 4.6 JCES and Green Fund Coordinators determine eligibility of applications for green fund mini grant requests.
- 4.6 No grant is to exceed \$2,000 per project. 4.7 No Mini-Grant is to exceed \$4999.99 per project, thereby qualifying as a capital expenditure.
- 4.7 Green Fund mini grants will be limited to currently enrolled UW-La Crosse student applicants. 4.8 Mini Grant applicants must be enrolled as students during the semester of the application.
- 4.8 Green Fund mini grant 4.9 Green Fund Mini Grant requests will be required to meet the same criteria as regular green fund applications.
- 4.9 4.10 Mini grants Green Fund Mini Grants will be exempt from 4.1, 4.2, 4.3 of section 4A.

Section 5. Cap on Funds

5.1 In the event that the amount of non-allocated funds accumulate in the Green Fund reaches or

exceeds double the amount collected each year (\$210,000) at the end of a semester, funds will not be collected for the next semester. If the \$52,500 is scheduled to be collected during a given semester and would put the total amount of non-allocated funds over \$210,000, funds will only be collected to bring the total up to \$210,000. Using the method outlined above, the non-allocated funds within the Green Fund shall not exceed \$210,000. After this process occurs, if the fund is spent down below the \$210,000 limit, funds will then be collected again in accordance with Article 2, Section 1.

5.2 Non-allocated funds are defined as funds that have not been specifically designated for a purpose. Funds that have been earmarked for a future project or have been allocated to a project that has not been completed are not considered non-allocated funds.

Section 6. Spending of Funds for Approved Projects

- 6.1 All funds allocated for projects must be spent within the proposed timeline of the project.
- 6.2 Funds not spent must be returned to the Green Fund.
- 6.3 In the event that extraneous circumstances prohibit projects from spending all allocated funds during the originally proposed project timeline, the Green Fund Coordinator shall determine whether or not to grant an extension on the funding timeline.
- 6.4 In the case that project budgets fall under the amount that has been approved, funds must be returned to the Green Fund.
- 6.5 Upon approval of Green Fund application, *Green Fund Mini Grant* funds must be spent within-a two (2) semesters. timeframe. For example, applications submitted during Fall semesters must be spent by the end of the spring semester. have until the end of the following Spring semester to be spent. Applications submitted Spring semesters have until the following Fall semester to be spent. Unspent funds will be relinquished to the Green Fund.

Article III. Green Fund Grant Review Process

Section 1. Application Deadlines

There shall be one application deadline per semester for Green Fund Grants. Green Fund Mini Grants will be accepted on a rolling basis each semester.

Green Fund Grants must be submitted by the deadline each semester for consideration. Upon submittal, proposals will receive feedback from the Green Fund Coordinator/s. After revision, drafts will be submitted by the Green Fund Coordinator/s to the JCES for approval. All deadlines are to be set by the Green Fund Coordinators.

Section 2. Application Review Process

Green Fund Grant Proposals will be first reviewed by the Joint Committee for Environmental Sustainability (JCES). Proposals will be reviewed and assessed. Proposals meeting criteria may be strengthened before being forwarded to the Segregated University Fee Allocation Committee.

The recommendations of the JCES will be shared with the Segregated University Fees Committee and the Student Senate by the Green Fund Coordinators or another designated representative of the JCES.

The Segregated University Fee Allocation Committee will review and assess Green Fund Grant Proposals for value before forwarding them to the Student Senate. The Segregated Fee

Allocation Committee is responsible for allocating segregated fees paid by students as defined by the Board of Regents Policies. Green Fund Grant Proposals are then presented to the Student Senate where they are discussed, and voted on for final funding.

Article IV. Green Fund Coordinators

There shall be two student positions in charge of the administrative and financial duties concerning the Green Fund. A student Green Fund Coordinator or two (2) student Green Fund Co-Coordinators will be hired to oversee administrative, financial and promotional activities of the Green Fund. Green Fund Coordinators will be voting members of the Joint Committee for Environmental Sustainability, per JCES bylaws.

Section 1. Hiring of the Green Fund Coordinator

- 1.1 Applications for Green Fund Coordinator/s are prepared, made available to students, and received by the University Centers office in the beginning of March during the semester preceding the beginning of the Green Fund Coordinator/s' terms.
- 1.2 Only applicants enrolled as students at the University of Wisconsin La Crosse for a minimum of 6 credits shall be considered as applicants.
- 1.3 The Director of University Centers, Sustainability Coordinator, and the current Green Fund Coordinator/s will review applications and interview candidates during the first two weeks in April. They will then nominate the candidate/s seen as most capable of performing the duties of the Green Fund Coordinator.
- 1.4 The nominee for Green Fund Coordinator/s must be approved by the Student Senate.

Section 2. Compensation of the Green Fund Coordinators

The Green Fund Coordinators shall be paid a salary of \$1,000 per semester out of the Green Fund. The Green Fund Coordinators shall be paid a total salary of \$2,000 per semester out of the Green Fund. A salary of \$1,000 will be paid to each of two (2) student Green Fund Coordinators each semester. In the event of a single (1) student Green Fund Coordinator, the full \$2,000 will be paid each semester. They are expected to work an average of 10-15 hours per week performing their duties outlined in Article IV. Section 3.

Section 3. Duties of the Green Fund Coordinators

The Green Fund Coordinators' duties are as follows:

- Monitor the progress of current Green Fund projects.
- Attend all Joint Committee for Environmental Sustainability (JCES) meetings as a non-voting committee member.
- Assist students, faculty, and staff with Green Fund projects and applications.
- Work with the Business Manager from the Student Life Office each semester to review the Green Fund budget and keep track of allocated funds for projects.
- Research and prepare one application for possible Green Fund projects. The priority of the Green Fund Coordinators should be to prepare an application for a large capital project of a type that has not yet been funded.
- Meet with relevant offices on campus for the large capital project being prepared i.e. Facilities & Planning, Rec Sports, the Office of Residence Life.
- Attend SUFAC and Student Senate meetings in which Green Fund proposals are being

discussed and answer questions pertaining to the proposals.

• Set the deadlines for the Green Fund proposals. There shall be one proposal submittal period in the Fall Semester and one proposal in the Spring Semester of each academic year.

Section 4. Mid-term replacement of a Green Fund Coordinator

- 4.1 The Director of University Centers and Sustainability Coordinator responsible for overseeing the Green Fund Coordinator/s will monitor the progress of the Green Fund Coordinator/s. If a Green Fund Coordinator/s is not performing the above duties, they reserve the right to remove the Coordinator/s. The results of the vote shall be forwarded to the Student Association President and Vice President within five business days.
- 4.2. In the event that one of the Green Fund Coordinator/s resigns or is removed, proceed to follow regular hiring timeline as outlined in Article IV. Section 1.

Article V. Green Fund Referendum

Every five years following a referendum, another referendum shall be conducted to ask students if the fee should continue. If a referendum fails and funds have already been earmarked for ongoing projects, the guidelines found in Article II Section 4.3 shall be followed.

Article VI. Bylaw Amendment

Amendments to the Green Fund Bylaws may be made by a 2/3 vote in the Student Senate.

Revised and approved 4/5/2017

Appendix 1: UW SYSTEM ADMINISTRATIVE POLICY 820 (formerly F50): SEGREGATED UNIVERSITY FEES

Revised: November 9, 2017

SCOPE

This policy sets forth legal and policy principles applicable to the administration of student fees (referred to in this policy as "segregated university fees" or "SUF").

CONSTRAINTS

University Travel Policies

UW System Administrative Policy 435 (SYS 435), Headquarter City & UW Sponsored Events

Covers policies, procedures, and rate maximums for travel and entertainment related to students for educational, cultural, social, and recreational and athletic activities.

POLICY

I. Segregated University Fees

A. DEFINITIONS

Segregated university fees (SUF) are charges, in addition to instructional fees, assessed to all students for student services, activities, programs and facilities that support the mission of University of Wisconsin System institutions. There are two categories of SUF, as follows:

- (1) *Allocable*. Allocable SUF are those SUF that provide substantial support for campus student activities as outlined in Section I.(B)(6)(a) and that are allocated by students, in consultation with the chancellor and subject to the final confirmation of the Board of Regents, in accordance with 36.09(5), *Wis. Stats*. The student group organized at each UW institution for the purpose of engaging in the allocation process under s. 36.09(5), *Wis. Stats*. is referred to in this policy as the Student University Fee Allocation Committee or "SUFAC."
- (2) *Non-allocable*. Non-allocable SUF are those SUF that are used to support commitments for fixed financial obligations, personnel costs (except as indicated in Section I (B)(6)(a)(3), ongoing operating and debt service costs of student unions, health centers, child care centers, recreational and athletic facilities and other university owned or controlled buildings; transit and busing services, child care grants; and sports programming including inter collegiate athletics and intramurals, but not club sports. In accordance with <u>s. 36.09 (3), Wis. Stats.</u>, chancellors, following consultation with students in accordance with Regent Policy <u>30-5</u>, Policy and Procedures for Segregated University Fees, are responsible for the development of budgets and expenditures of non-allocable SUF.

B. LIMITATIONS ON EXPENDITURES OF SUF

(1) General.

SUF may only be expended for items and activities that are related to the mission of the institution and to the purposes of the organization. Expenditures of SUF must also conform with all applicable state and federal laws and policy requirements including, but not limited to, the decision of the United States Supreme Court in *Board of Regents v. Southworth*, 529 U.S. 217, 120 S. Ct. 1346 (2000), current <u>Wisconsin Statutes</u>, Wisconsin Attorney General's opinions, Board of Regents' administrative rules and policy documents, and UW System policy papers.

(2) Permitted SUF Expenditures.

Except as limited elsewhere by law or policy, SUF may be assessed and collected for the following:

- a. Travel expenses in accordance with applicable state and UW System travel regulations, and admissions and registration expenses incurred by UW staff or students for:
 - 1. Attending educational, cultural, social, recreational, or university athletic events.
 - 2. Recruiting students for musical groups, theatrical groups, or publication writing, and the like.
 - 3. Representing the institution or a recognized student organization in the operation and fulfillment of the mission of the student organizations, student service operations, and student government, subject to approval by the chancellor or his/her designee.
 - 4. Recruiting athletes, as allowed by conference or membership affiliation.
 - 5. Transit and busing services.
- b. Expenses related to educational, cultural, social, and recreational activities for:

- Personal or professional services (e.g., concert performers, bands, officials, lecturers, and other performers); reimbursement for such services provided by UW System faculty or staff may be made in accordance with the provisions of <u>UW System Administrative Policy 235 (SYS 235)</u>, <u>Personal Services Payments</u> on Personal Services Payments and <u>UW System Administrative Policy 165 (SYS 165)</u>, <u>Academic Year Definition and Assorted Derivatives</u>.
- 2. Meals, receptions, and transportation incurred by UW faculty or staff or students while performing a host function for a guest speaker, performer, etc., brought to the campus for a SUF funded activity, if such expense was part of the budget approved for the activity.
- 3. Production of an event (e.g., films, advertising, promotion, printing, facilities rental, ushers, and security guards). On-campus facilities (buildings and grounds) must be used whenever possible. Exceptions require the prior approval of the Chancellor or his/her designee.
- 4. Trophies, medallions and other types of awards for student competitive functions, scholastic excellence, or outstanding school/community service, and funding of athletic or honor banquets or receptions subject to the following guidelines:
 - i. If the organization holding the banquet or reception or presenting the awards receives any SUF support, the institutional SUFAC must specifically approve the expenditure as part of the allocable SUF budget prior to the event.
 - ii. Cash or product awards in excess of \$100 but less than \$500 may be given only upon prior approval of the Chancellor or his/her designee. Those in excess of \$500 must be approved by the UW System Vice President for Finance.
- c. Student media expenditures for:
 - Publishing student newspapers, yearbooks, magazines, paid admission event programs, and other print media. (Student publications are exempt from the state printing regulations per <u>Section</u> <u>35.012 Wis. Stats</u>. However, they are not exempt from the regular purchasing regulations in <u>Section 16.70 Wis. Stats.</u>)
 - 2. Operating student radio and television facilities.
 - 3. Student film and videotape productions.
- d. Officially recognized athletic program expenditures for:
 - 1. Uniforms, athletic equipment, travel, supplies and personal services.
 - 2. Athletes' housing and meals prior to opening of a semester or during vacation periods.
 - 3. Grants-in-aid as allowed by conference or membership affiliation.
 - 4. Medical expenses for an athletic injury incurred while participating in an officially recognized athletic event. Injuries related to intramurals, open gym periods, club sports, and student-sponsored athletic events are not covered. (Information on student health insurance is available from the Institution's Risk Management Office.)
- e. Expenditures relating to the operations and activities of student organizations, student health and counseling services, child care centers, student unions, parking, intercollegiate athletics and sports programming, and other student services for:
 - Salaries for student and other UW staff where related to the activity and in accordance with existing institutional and state wage rates and employment procedures. Payments shall be made in accordance with the provisions of <u>UW System Administrative Policy 235 (SYS 235)</u>, <u>Personal Services Payments</u> (formerly F31).
 - 2. Professional services.
 - 3. Facilities, equipment, personal services, and supplies. Organization membership fees in other related and nonprofit organizations.
 - 4. Debt service.
 - 5. Direct financial aid as scholarships or stipends to student government leaders.
 - 6. Child care payments in the form of direct financial aid or grant to an enrolled student.
 - 7. Payments for municipal services
- f. Promotional items such as key rings, pencils, etc., used to promote an organization's single event or services, provided they are approved through the SUF allocation process.
- g. Special and ceremonial campus activities in which students are primarily involved provided they are approved through the SUF allocation process.

(3) Prohibited SUF Expenditures. In addition to other limits established by law or policy, SUF shall not be assessed or charged for:

- a. Academic credit-producing activities;
- b. Student services determined to be essential to the basic mission of the university, as identified in the <u>UW System Administrative Policy 822 (SYS 822)</u>, *Student Services Funding*.
- c. Normal campus-wide activities and functions that service the entire institution, such as campus-wide, centrally provided physical plant and institutional support.
- d. Direct financial aid to an enrolled student such as scholarships, tuition, room and board except as permitted in Section I.B.(2)e.5.
- e. Gifts, donations and contributions.
- f. Awards to UW faculty or staff, other than non-monetary, *de minimis* items such as certificates, plaques, and the like
- g. Costs of legal services, except where the governor has approved hiring an attorney to provide student legal services at an institution.
- h. Lump sum payments to student organizations (as opposed to payments for specific purposes supported by invoices budgets and/or grant applications).
- i. Contracts between a UW institution and a recognized student organization, except where subparagraph (6)(b)(6), below, applies.
- j. Overhead costs of student organizations in facilities not owned, leased, or subject to control by the university, except as permitted in Section I.B.(6)(a), below. As used in this section, overhead costs means those general organization expenses which cannot be charged as belonging exclusively to any particular part of the organization's activities or work, including without limitation because of enumeration, salaries of the organization's employees who are not UW employees, rent, taxes, insurance, lighting, heating, and similar expenses.

(4) Conditions related to special policies.

In order to provide a basic level of stability in student health services, and child care, the Board of Regents has approved the following special policies related to the use of SUF for those activities:

- a. *Student Health*. In accordance with <u>Regent Policy Document 23-1</u>, Basic Health Module, the chancellor of each institution has responsibility for determining the minimum level of student health service. The chancellor or designee will consult with SUFAC and/or the appropriate student health committee as to the appropriate programmatic level of student health care for the institution.
- b. *Child Care.* It is the policy of the Regents that:
 - "... as an alternative to community child care when it does not meet the needs of the institution or unit, each university should set a goal of seeing that top quality, low cost child care and extended child care services, preferably campus based, are available to the children of students, faculty and staff." (Section II.F of Regent Policy 14-3, *Equal Opportunities in Education: Elimination of Discrimination Based on Gender.*) Child care allocations derived from SUF shall be identified separately in the annual institutional budget review process.

(5) Expenditures of SUF-Generated Receipts.

- a. Receipts generated by SUF activities become part of the budgets of those activities and may be used as permitted under I.C. of this policy. On occasions, such as the beginning of an academic year, where a ceremonial activity is merited but SUF-related receipt revenue has not yet been generated, it is permissible to pay the expenses of the activity from SUF and replenish the SUF account when the anticipated receipts are actually generated.
- b. Gate receipts from intercollegiate athletics may be used for athletic scholarships to the extent permitted by state law, university policies and the official conference rules applicable to the respective institutions.
- c. Donations and scholarships if the activity generating the SUF-related receipts was conducted specifically for such purposes. Any SUF expenses for the activity must be returned to the organization's account from gross receipts. The remaining receipts may then be used for the purpose for which they were generated.

(6) Appropriate payments from allocable and non-allocable SUF.

Both allocable and non-allocable SUF may be used to fund certain activities and services. Reflecting the distinction between the two SUF categories, however, the following SUF expenditures are appropriately assigned as follows:

- a. *Appropriate expenditures of allocable SUF*. Except as limited elsewhere by law or policy, allocable SUF may be used to provide support for campus student activities, including:
 - 1. Operations, activities and programs of recognized student organizations and club sports;
 - 2. Concerts and lectures;
 - 3. Student help and limited term employee costs and associated fringe benefits in organized activities;
 - 4. General operating costs or overhead costs of the student government organized at each institution under <u>s. 36.09(5)</u>, <u>Wis.Stats.</u>, student newspapers, and student radio and television excluding personnel and facilities costs and contractual obligations;
 - 5. Costs of leasing non-university facilities for use by recognized student organizations where: i. The SUFAC has demonstrated that there exists a substantial need to lease non-university facilities based on lack of available university space for specific, identifiable needs of recognized student organizations, and has agreed to allocate SUF for this purpose; and ii. The chancellor agrees that the demonstration of substantial need by the SUFAC warrants the university seeking authorization from the Wisconsin Department of Administration and other state authorities as required by law to lease non-university premises for the specific purposes identified; and
 - iii. The lease is provided in accordance with s. 36.11(1)(b), <u>Wis. Stats.</u> and <u>UW System Administrative Policy 910, Leasing</u>. In no event shall this subparagraph be construed to require a UW institution to provide or to dedicate space, or any particular type of space, for registered student organizations.
- b. *Appropriate Expenditures of Non-allocable SUF*. Except as limited elsewhere by law or policy, non-allocable SUF may be used to support the following:
 - 1. Debt service and approved capital projects;
 - 2. Expense to enable all SUF-funded facilities and activities to present an operational building or structure ready for use;
 - 3. Base operating funding of student unions, child care centers and grants, arenas, stadia, etc., not covered by direct user charges, including municipal services, adequate funding to provide for deferred maintenance, debt service contingencies and operating contingencies (as defined in the reserve policy), and business services not centrally provided;
 - 4. Sports programming and facilities (which includes intramural sports and intercollegiate athletics but excludes club sports);,
 - 5. Support for university personnel hired and supervised in compliance with applicable university personnel policies and procedures, and subject to the requirement that any proposed reduction of SUF support for university personnel due to student recommended alternative uses of non-allocable SUF must allow for proper employee notice and treatment, in accordance with applicable law and Board policies;
 - 6. Costs of contractual or essential services that benefit all students where:
 - The chancellor agrees that there is a substantial need for the services, that the institution cannot provide them, and that the extraordinary need demonstrated warrants the services;
 and
 - ii. Contractual services are secured pursuant to required state procurement processes.
 - 7. Student health programs as determined by the chancellor in accordance with <u>Regent Policy 23-1</u>, <u>Basic Health Module</u>;
 - 8. Other items as determined by the institution, consistent with this definition and UW System policies.

C. DEPOSIT OF SUF IN STATE TREASURY

- 1. SUF are state funds which are deposited and held in the State Treasury, and which are subject to same limitations on use as other state funds.
- 2. Where SUF is used to support an event sponsored by a student organization, the organization must use any revenues generated by the event to reimburse the SUF fee account.

- a. Any revenues generated by the event in excess of the SUF support provided are available to the organization for its own use, and the organization is not required to deposit these excess revenues in the State Treasury; and
- b. A student organization using university facilities for an event for which no SUF support was received is not required to deposit those receipts in the State Treasury.
- 3. Student organizations may use institutional agency accounts, where available and subject to institutional requirements, for the deposit of receipts generated by their organization activities.

II. Allocable SUF

A. ALLOCATION PROCESS

- 1. Allocable SUF are allocated by students, in consultation with the Chancellor or his/her designee, and subject to the final confirmation of the Board of Regents.
- 2. Procedures for student participation on the SUFAC and in the SUF budget and allocation process are determined by the students at each institution.
- 3. In recommending SUF allocations, the SUFAC should recognize the need of the institution to maintain viable programs traditionally supported by SUF.
- 4. Budget information relevant to the allocable SUF budget for each institution, including, but not limited to enrollment projections, SUF revenue projections, and reserve balances, will be provided to the students annually by the campus administration prior to the students' process for determining allocation levels.
- Allocable SUF must be allocated in a viewpoint-neutral manner; student referenda may not be used, directly or indirectly, to allocate SUF to student organizations for extracurricular speech or expressive activities.
- 6. Each student government, in consultation with the chancellor, must develop institutional allocation policies and procedures that, at a minimum:
 - a. Describe any written criteria, in addition to those elsewhere established by law, for the allocation of SUF:
 - b. Require the creation of a detailed record, which may be a tape recording, of all student fee funding allocation deliberations;
 - c. Require that student organizations denied funding be provided, upon request, with a written statement of reasons for the denial;
 - d. Provide a mechanism for avoiding conflicts of interest by students participating in the process for allocation of student fee funding, which mechanism may include requiring that participants disclose lobbying contacts; and
 - e. Establish an appeal process within student government for the review of student fee funding decisions where it is alleged that the decision was based on a student organization's extracurricular speech or expressive activities, resulting in a violation of the requirement that allocable SUF be distributed in a viewpoint-neutral manner and where the appealing party has exhausted the process for review of student fee funding decisions established by the student government for such cases. The Chancellor's decision in such cases shall be final, unless the matter is brought to the Board of Regents in accordance with Regent Policies 30-3 and 30-5.[1]

B. ELIGIBILITY FOR RECEIPT OF ALLOCABLE SEGREGATED FEE FUNDS

- 1. Only officially recognized student organizations, club sports, student government and university departments to the extent permitted under <u>SYS 822</u>, *Student Services Funding*, are eligible to receive allocable SUF.
- 2. Student organizations must meet the following minimum requirements to obtain official recognition:
 - a. Prepare and file with the Office of the Dean of Students, or other designated institutional office, a constitution and bylaws for the organization;
 - b. Consist of at least four members, at least 3/4 (three-quarters) of whom are students enrolled for a minimum of one semester hour of credit at the UW institution for which the organization is seeking official recognition;
 - . Require that all leadership positions in the organization be held by students enrolled on a fee-paying basis for at least half-time; as used in this policy, "half-time" status means enrollment for a minimum of six credits as an undergraduate student, and enrollment for a minimum of four

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- credits as a graduate student, except that for UW-Colleges students "half-time" status means enrollment for a minimum of three credits;
- d. Obtain an advisor, or the assistance of an advising service, employed by the UW institution where the organization is seeking recognition;
- e. Be organized on a not-for-profit basis, as demonstrated by evidence that the organization uses any income or profit for organizational purposes, not for any individual or commercial gain;[2]
- f. As required by Regent Policy Document 30-06, Policy on Recognition of Student Organizations, extend membership and all membership privileges, including voting and eligibility to hold office, to all students without regard to age, ethnicity, gender (except as otherwise permitted by Title IX of the Education Amendments of 1972), disability, color, national origin, religion, sexual orientation or veteran status, except those student organizations that select their members on the basis of commitment to a set of beliefs (e.g., religious or political beliefs) may limit membership and leadership positions in the organization to students who affirm that they support the organization's goals and agree with its beliefs.
- g. UW System institutions may establish additional requirements for official recognition consistent with this policy.
- 3. Reporting student organization financial information. Student organizations are required to comply with requests for financial information in the circumstances in (a) and (b) of this section. An organization's failure to comply with a request for financial information may result in the denial of eligibility to receive SUF and/or the use of university facilities.
 - a. All student organizations receiving allocable SUF or using institutional facilities must provide financial records, if requested by SUFAC or by the institution, indicating specific revenues and expenditures for specific events for which SUF support or the use of university facilities was provided.
 - b. Where allocable SUF are received for ongoing operations or activities of an organization in accordance with this policy, the organization must provide financial records of its entire operation, when requested by the SUFAC or by the institution.
 - c. Failure on the part of a student organization to provide financial information in accordance with this policy may result in suspension or loss of recognition, and privileges associated with recognition.

III. Non-allocable SUF

A. RESPONSIBILITY OF CHANCELLOR

The chancellor of each institution is primarily responsible for the development of the non-allocable SUF budget, and shall ensure that the institution's annual budget proposal for non-allocable SUF will generate sufficient monies to cover these commitments.

B. STUDENT REVIEW

In accordance with Regent Policy 30-5, Policy and Procedures for Segregated University Fees, students are to be given an opportunity to review and offer advice upon the budget of each program and activity that is funded primarily with non-allocable SUF. To that end, campus administration, with their student governance groups, shall develop specific procedures to ensure that there is an opportunity for SUFAC to conduct a timely and meaningful review of the non-allocable SUF budget. This shall include the ability for student governance groups to request earlier and more extensive participation in specific program areas such as (but not limited to) transit/bus and intercollegiate athletics programming. A copy of these procedures, signed by appropriate campus administrators and student representatives, shall be filed with the UW System President's designee. The agreed upon procedures shall be reviewed with student governance groups annually and consistently followed from one year to the next. Any changes to those procedures will be documented and filed with the UW System President's designee. Consistent with section B.1 of Regent Policy 30-3, Guidelines for Student Governance, the President's designee shall mediate if a campus administration and its student representatives cannot reach agreement upon the procedures to be followed. Any proposed major remodeling or major new construction project as defined by section 20.924(1)(a) Wisconsin Statutes that will increase the non-allocable portion of the SUF on any campus shall be reviewed by the Chancellor with appropriate student representation. There shall be specific action by the SUFAC on the project in question, which will be presented as part of the required information for the Regents at the time the project is advanced for approval.

Related Policies

Regent Policy Document 30-3, Guidelines for Student Governance

Regent Policy Document 30-5, Policy and Procedures for Segregated University Fees

Regent Policy 30-6, Policy on Recognition of Student Organizations

<u>UW System Administrative Policy 180 (SYS 180), Child Care Centers</u> (formerly G38)

<u>UW System Administrative Policy 235 (SYS 235)</u>, *Personal Services Payments* (formerly F31)

<u>UW System Administrative Policy 314 (SYS 314)</u>, *Financial Management of Auxiliary Operations* (formerly F43)

<u>UW System Administrative Policy 316 (SYS 316)</u>, *Auxiliary Enterprises Support Services Chargebacks* (formerly F42)

<u>UW System Administrative Policy 322 (SYS 322), Physical Plant Service Chargebacks</u> (formerly F25)

<u>UW System Administrative Policy 822 (SYS 822), Student Services Funding</u> (formerly G15)

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Footnotes

[1] Regent Policy Documents 30-3 and 30-5 establish an appeals process for situations in which the students and chancellor disagree about the allocation of SUF. In accordance with Regent Policy 30-3, if the Chancellor disagrees with the students' recommended disposition, the basis for denying or changing the student decision must be substantial and communicated to the recommending students in a timely manner. The chancellor must discuss any recommended changes s/he recommends to the budget for student consideration and decision before the forwarding the institution's budget to System Administration and the Board of Regents. If any disagreement is not reconciled after further discussion at the institutional level, both the students' and the Chancellor's budgets are to be presented to the UW System President's Office by April 1. The President or his or her designee will attempt to mediate the dispute before forwarding it to the Board of Regents with a recommendation for its resolution. (Criteria for the Board's use in considering appeals are set forth in the Regent Policy 30-5.) Such budget disputes will be considered by the Board prior to action on the annual budget.

[2] The term "not-for-profit" as used here is not the same definition as used for state or federal tax purposes. Thus, registration as a student organization will not automatically result in exemption from state or federal income tax or state sales tax. If an organization has obtained tax exempt status from taxing authorities, however, documentation of that status would demonstrate that the organization is organized on a "not-for-profit" basis.

Appendix 2: REGENT POLICY DOCUMENT 19-8 (formerly 90-3): FUNDING OF UNIVERSITY FACILITIES CAPITAL COSTS

- 1. The Board of Regents reaffirms its position that students should not be requested nor allowed to commit money via segregated fees for use in academic capital budget expenditures. This philosophy extends beyond strictly instructional space to include other capital expenditures that are necessary in support of the primary mission of the University System. It is expected that secondary, non-curricular student use of facilities will occur, in an effort to maximize the use of facilities and meet the needs of students.
- 2. Capital costs related to the various auxiliary enterprises and/or revenue-generating activities should generally be funded by user fees. It is likely that some projects will involve use of segregated fees, such as student unions, recreation facilities, etc., in addition to or instead of user fees.
- 3. Extramural funds such as gifts and grants can be used to replace or supplement any other source(s) of funds that would typically be prescribed for capital expenditures. The Board of Regents reaffirms its position related to the use of outside funds for capital projects:
 - 1. Such projects should not be initiated without an opportunity being provided for the Regents to determine the appropriateness of the proposed funds and/or project(s) to System needs.
 - 2. The need of a project that also requires a General Purpose Revenue contribution, or a project that would otherwise utilize General Purpose Revenue as a prescribed funding source, should be evidenced by its inclusion in long-range campus plans that reflect overall needs.
- 4. The funding for capital costs need not be necessarily the same as the funding of operating costs for the facility/program. Appropriate funding sources for facility/program operation are documented elsewhere.
- 5. The following list, based on the above funding source parameters, represents the criteria that will be used by the Board of Regents to evaluate the appropriateness of funding proposed for the capital costs of facilities within the University of Wisconsin System:

Funding Sources for University Facilities								
Type of Progra	nm/Facility	Appropriate Construction						
		Prescribed	Allowable	Not Allowed				
Academic	Instructional	GPR	Gifts/Grants	Seg. Fees				
	Classroom Labs	GPR						
	Library	GPR	Gifts/Grants	Seg. Fees				
	Research	GPR	Gifts/Grants	Seg. Fees				
Support	Executive Admin. Space	GPR	Gifts/Grants	Seg. Fees				
	Faculty Offices	GPR	Gifts/Grants	Seg. Fees				
	Central Maintenance/Storage	GPR	Gifts/Grants	Seg. Fees				
	Hazardous Waste Storage	GPR	Gifts/Grants	Seg. Fees				
	Campus Roads, Walkways	GPR	Gifts/Grants	Seg. Fees				
	Pedestrian Malls & Bikeways	GPR	Gifts/Grants	Seg. Fees				
	Policy & Security	GPR	Gifts/Grants	Seg. Fees				
	Student Health Services	GPR	Gifts/Grants	Seg. Fees				
	Student Services (Admissions, Financial Aid, Textbook Rental, Counseling, Advising)	GPR	Gifts/Grants	Seg. Fees				

Multi-Purpose	Athletics (except UW-Madison)		GPR	Gifts/User Fees	
Space		Stadium/Arena	User Fees	Seg. Fees/Gifts	
	All Athletics (UW-Madison)		GPR/PR	Gifts/Grants	
	Auditorium	Academic Purpose	GPR	Gifts/Grants	Seg. Fees
		Community Benefit	Gifts/Grants	User Fees	
	Child Care	For Students/Staff	GPR	Gifts/Grants	
		For Community	User Fees	Gifts/Grants	
	Exterior Development		GPR	Gifts/PR	
	Physical Education		GPR	Gifts/PR	Seg. Fees
	Recreation (unless accommodated in instructional space)			Gifts/PR/GPR/Seg. Fees	
	Student Unions		User Fees/Seg. Fees	Gifts/Grants	
Auxiliary				Gifts/Grants	
Operations & Support	Food Service		User Fees		GPR
	Parking Lots & Structures		User Fees	Seg. Fees	GPR
	Retail Sales		User Fees		GPR
	Student Housing		User Fees		GPR
Alumni			GPR	Gifts/Grants	Seg. Fees
Foundation			Gifts/Grants		GPR/Seg. Fees
UW Colleges	All Facilities		Municipal	Gifts/Grants	GPR/PR
	Additional Energy Conservation		GPR	Gifts/Grants/Municipal	PR
	Equipment		GPR	Gifts/Grants/Municipal	
UW-Extension	Instruction/Support		GPR	Gifts/Grants	Seg. Fees
	Food Service/Hous	sing	User Fees	Gifts/Grants	Seg. Fees/GPR
Central Campus Utilities			GPR/PR		New Seg. Fees

Clinical Science Center		*This section was changed by 1995 Wisconsin Act 27 which restructured the University of Wisconsin Hospital and Clinics and created the Hospital Authority and Hospital Board.		
Land Acquisition	All Except Parking	GPR	Gifts/Grants	Seg. Fees
Acquisition	Parking*	GPR	Gifts/Grants/PR	Seg. Fees

^{*}This change reflects Program Revenues as an allowable funding source for parcels needed for subsequent development of parking facilities is made on the assumption that, should a site acquired by Program Revenues subsequently be needed for a GPR purpose, the Building Commission will make GPR funds available to reimburse the entire acquisition cost plus a depreciated value of any Program Revenue-funded improvements.